

**WILLOUGHBY-EASTLAKE CITY SCHOOL DISTRICT- LAKE COUNTY
SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES
IN FUND BALANCES FOR THE FISCAL YEARS ENDED
JUNE 30, 2022, 2023, and 2024 ACTUAL
FORECASTED FISCAL YEARS ENDING
JUNE 30, 2025, THROUGH JUNE 30, 2029**



**Forecast Provided By
Willoughby-Eastlake City School District
Treasurer's Office
Nicholas E. Ciarniello, Treasurer/CFO
November 18, 2024**

Willoughby-Eastlake City School District

Lake County

Schedule of Revenues, Expenditures and Changes in Fund Balances

For the Fiscal Years Ended June 30, 2022, 2023 and 2024 Actual;

Forecasted Fiscal Years Ending June 30, 2025 Through 2029

	Actual				Average Change	Forecasted				
	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2024			Fiscal Year 2025	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029
Revenues										
1.010 General Property Tax (Real Estate)	68,441,324	72,227,830	70,076,054	1.3%	74,944,366	78,768,498	78,892,959	79,944,004	80,833,333	
1.020 Tangible Personal Property	7,924,555	8,005,505	8,511,591	3.7%	8,240,195	7,950,270	7,951,748	7,903,316	7,857,072	
1.030 Income Tax	0	0	0	0.0%	0	0	0	0	0	
1.035 Unrestricted State Grants-in-Aid	16,492,826	16,984,074	17,072,761	1.8%	16,396,975	16,053,610	14,886,834	14,886,834	14,886,834	
1.040 Restricted State Grants-in-Aid	1,296,498	1,326,547	1,926,027	23.8%	2,140,983	1,556,707	1,765,082	1,769,590	1,774,143	
1.045 Restricted Federal	0	0	0	0.0%	0	0	0	0	0	
1.050 State Share of Local Property Taxes	8,112,253	8,058,517	8,097,465	-0.1%	8,875,778	9,605,736	9,620,400	9,793,185	9,965,923	
1.060 All Other Revenues	3,120,398	3,826,186	6,486,382	46.1%	6,377,323	5,908,930	5,695,541	5,417,038	5,289,493	
1.070 <i>Total Revenues</i>	105,387,854	110,428,659	112,170,280	3.2%	116,975,620	119,843,751	118,812,564	119,713,967	120,606,798	
Other Financing Sources										
2.010 Proceeds from Sale of Notes	0	0	0	0.0%	0	0	0	0	0	
2.020 State Emergency Loans	0	0	0	0.0%	0	0	0	0	0	
2.040 Operating Transfers-In	13,298	0	17,840	0.0%	15,000	15,000	15,000	15,000	15,000	
2.050 Advances-In	340,160	766,850	3,842,800	263.3%	1,088,063	1,000,000	1,000,000	1,000,000	1,000,000	
2.060 All Other Financing Sources	(1,046,080)	556,579	394,838	-91.1%	140,000	140,000	140,000	140,000	140,000	
2.070 <i>Total Other Financing Sources</i>	(692,622)	1,323,429	4,255,478	-34.8%	1,243,063	1,155,000	1,155,000	1,155,000	1,155,000	
2.080 <i>Total Revenues and Other Financing Sources</i>	104,695,232	111,752,088	116,425,758	5.5%	118,218,683	120,998,751	119,967,564	120,868,967	121,761,798	
Expenditures										
3.010 Personal Services	56,189,807	56,560,808	57,256,478	0.9%	59,461,446	60,532,344	62,848,005	64,651,097	66,507,661	
3.020 Employees' Retirement/Insurance Benefits	18,041,190	18,638,863	21,411,300	9.1%	22,549,930	23,484,911	24,595,648	25,690,051	26,840,526	
3.030 Purchased Services	16,836,352	18,690,932	18,252,040	4.3%	21,441,492	22,089,239	22,714,064	23,678,345	24,151,911	
3.040 Supplies and Materials	2,251,440	2,557,233	3,001,422	15.5%	5,239,901	3,914,318	3,992,604	4,072,456	4,153,905	
3.050 Capital Outlay	151,871	136,274	239,702	32.8%	161,876	161,876	161,876	161,876	161,876	
3.060 Intergovernmental	0	0	0	0.0%	0	0	0	0	0	
Debt Service:										
4.010 Principal-All (Historical Only)	95,000	87,000	91,000	-1.9%	90,000	94,000	94,000	98,000	101,000	
4.020 Principal-Notes	502,057	368,780	390,503	-10.3%	257,740	264,470	446,000	471,690	484,620	
4.030 Principal-State Loans	0	0	0	0.0%	0	0	0	0	0	
4.040 Principal-State Advancements	0	0	0	0.0%	0	0	0	0	0	
4.050 Principal-HB 264 Loans	530,000	545,000	570,000	3.7%	585,000	595,000	600,000	575,000	0	
4.055 Principal-Other	0	0	0	0.0%	0	0	0	0	0	
4.060 Interest and Fiscal Charges	591,436	550,983	510,964	-7.1%	476,492	448,054	411,696	368,436	336,078	
4.300 Other Objects	1,421,329	1,765,552	1,720,908	10.8%	1,938,670	1,975,828	2,002,853	2,030,688	2,059,359	
4.500 <i>Total Expenditures</i>	96,610,482	99,901,425	103,444,317	3.5%	112,202,547	113,560,040	117,866,746	121,797,639	124,796,936	
Other Financing Uses										
5.010 Operating Transfers-Out	531,298	710,377	2,761,325	161.2%	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	
5.020 Advances-Out	766,850	3,842,800	1,088,063	164.7%	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	
5.030 All Other Financing Uses	0	89	0	0.0%	0	0	0	0	0	
5.040 <i>Total Other Financing Uses</i>	1,298,148	4,553,266	3,849,388	117.6%	2,800,000	2,800,000	2,800,000	2,800,000	2,800,000	
5.050 <i>Total Expenditures and Other Financing Uses</i>	97,908,630	104,454,691	107,293,705	4.7%	115,002,547	116,360,040	120,666,746	124,597,639	127,596,936	
6.010 <i>Excess of Revenues and Other Financing Sources over (under) Expenditures and Other Financing Uses</i>	6,786,602	7,297,397	9,132,053	16.3%	3,216,136	4,638,711	(699,182)	(3,728,672)	(5,835,138)	
7.010 Cash Balance July 1 - Excluding Proposed Renewal/Replacement and New Levies	17,385,746	24,172,348	31,469,745	34.6%	40,601,798	43,817,934	48,456,645	47,757,463	44,028,791	
7.020 <i>Cash Balance June 30</i>	24,172,348	31,469,745	40,601,798	29.6%	43,817,934	48,456,645	47,757,463	44,028,791	38,193,653	
8.010 <i>Estimated Encumbrances June 30</i>	42,411	28,416	1,546,162	2654.1%	300,000	300,000	300,000	300,000	300,000	
Reservation of Fund Balance										
9.010 Textbooks and Instructional Materials	0	0	0	0.0%	0	0	0	0	0	
9.020 Capital Improvements	0	0	0	0.0%	0	0	0	0	0	
9.030 Budget Reserve	0	0	0	0.0%	0	0	0	0	0	
9.040 DPIA	0	0	0	0.0%	0	0	0	0	0	
9.045 Fiscal Stabilization	0	0	0	0.0%	0	0	0	0	0	
9.050 Debt Service	0	0	0	0.0%	0	0	0	0	0	
9.060 Property Tax Advances	0	0	0	0.0%	0	0	0	0	0	
9.070 Bus Purchases	0	0	0	0.0%	0	0	0	0	0	
9.080 <i>Subtotal</i>	0	0	0	0.0%	0	0	0	0	0	
10.010 <i>Fund Balance June 30 for Certification of Appropriations</i>	24,129,937	31,441,329	39,055,636	27.3%	43,517,934	48,156,645	47,457,463	43,728,791	37,893,653	
Revenue from Replacement and Renewal Levies										
11.010 Income Tax - Renewal	0	0	0	0.0%	0	0	0	0	0	
11.020 Property Tax - Renewal or Replacement	0	0	0	0.0%	0	0	0	0	0	
11.300 Cumulative Balance of Replacement/Renewal Levies	0	0	0	0.0%	0	0	0	0	0	
12.010 <i>Fund Balance June 30 for Certification of Contracts, Salary Schedules and Other Obligations</i>	24,129,937	31,441,329	39,055,636	27.3%	43,517,934	48,156,645	47,457,463	43,728,791	37,893,653	
Revenue from New Levies										
13.010 Income Tax - New	0	0	0	0.0%	0	0	0	0	0	
13.020 Property Tax - New	0	0	0	0.0%	0	0	0	0	0	
13.030 Cumulative Balance of New Levies	0	0	0	0.0%	0	0	0	0	0	
14.010 Revenue from Future State Advancements	0	0	0	0.0%	0	0	0	0	0	
15.010 <i>Unreserved Fund Balance June 30</i>	24,129,937	31,441,329	39,055,636	27.3%	43,517,934	48,156,645	47,457,463	43,728,791	37,893,653	

Willoughby-Eastlake City School District –Lake County
Notes to the Five-Year Forecast
General Fund Only
November 18, 2024

Introduction to the Five-Year Forecast

A forecast is a snapshot of today. Based on historical trends, what we know and future assumptions. That snapshot, however, will be adjusted because the further into the future the forecast extends, the more likely it is that the projections will deviate from experience. Various events will ultimately impact the latter years of the forecast, such as state budgets (adopted every two years), tax levies (new/renewal/replacement), salary increases, enrollment variances, or businesses moving in or out of the district. The five-year forecast is a crucial management tool and must be updated periodically. The five-year forecast enables district management teams to examine future years' projections and identify when challenges will arise. This helps district management to be proactive in meeting those challenges. School districts are encouraged to update their forecasts with the Ohio Department of Education and Workforce (ODEW) when events materially change their forecast or, at a minimum when required under the statute.

In a financial forecast, the numbers only tell a small part of the story. For the numbers to be meaningful, the reader must review and consider the Assumptions of the Financial Forecast before drawing conclusions or using the data as a basis for other calculations. The assumptions are fundamental to understanding the rationale of the numbers, particularly when a significant increase or decrease is reflected.

Since the preparation of a meaningful five-year forecast is as much an art as it is a science and entails many intricacies, it is recommended that you contact the Treasurer/Chief Fiscal Officer of the school district with any questions you may have. The Treasurer/CFO submits the forecast, but the Board of Education is recognized as the official owner of the forecast.

Here are three essential purposes or objectives of the five-year forecast:

- (1) To engage the local board of education and the community in long-range planning and discussions of financial issues facing the school district
- (2) To serve as a basis for determining the school district's ability to sign the certificate required by O.R.C. §5705.412, commonly known as the "412 certificate"
- (3) To provide a method for the Ohio Department of Education and Workforce, and the Auditor of State to identify school districts with potential financial problems.

O.R.C. §5705.391 and O.A.C. 3301-92-04 require a Board of Education (BOE) to file a five-year financial forecast by November 30, and May 31, each fiscal year (July 1 to June 30). The five-year forecast includes three years of actual and five years of projected general fund revenues and expenditures. The first year of the fiscal year is considered the baseline year. Our forecast is updated to reflect the most current economic data available for the November 2024 filing.

Economic Outlook

The current economic recovery began in the fall of 2020 and remains robust through this forecast date. However, recent Federal Reserve Bank interest rate cuts foretell of a possible recession in the next six to twelve months from this forecast. The persistently high inflation that has impacted our state, country, and broader globalized economy has slowed to an annualized rate of 2.53% in August 2024 that is down from the 40 year high of 9.1% annualized rate posted in June 2022. Costs for goods and services in FY23 and FY24 were notably impacted in areas such as capital and durable goods, diesel fuel for buses, electric, natural gas, and building materials for facility maintenance and repair. Inflation affecting district costs is expected to continue in FY25. There is some good news, the Federal Reserve is projecting inflation to be closer to their target rate of 2% by calendar year end 2024 or early in 2025. It remains to be seen if the cumulative cost increases over the past two years are transitory in goods and services or will last over the forecast period.

The Federal Reserve Bank cut Federal Fund rates in September 2024 by 50 basis points (.5%) which indicates slowing inflation and a slowing economy. Employment levels have begun to fall. The unemployment rate was 3.8% in September 2023 and rose to 4.2% in September 2024. A survey of prominent leading economists predicts there is roughly a 50% chance of a mild recession in the calendar year 2025. How this news impacts the state of Ohio's FY26 and FY27 biennium budget deliberations and actions in late spring 2025 is unknown as this forecast is filed.

The state of Ohio has enjoyed economic growth over the past three years, and the state's Rainy Day Fund balance is at \$3.7 Billion. The new state funding formula is in the fourth year of a projected six-year phase-in. While increased inflation has impacted costs across Ohio, the state's economy has grown, and many school districts received new funding in HB33 for FY24 and FY25. The ongoing growth in Ohio's economy should enable the state to finalize the last two years of the phase-in of the new funding formula in FY26 and FY27 even if a cyclical recession occurs. Regardless of a recession, the state is well-positioned to continue state aid payments to Ohio's school districts.

Since 2020, all school districts were being aided in varying degrees by three (3) rounds of federal Elementary and Secondary Schools Emergency Relief Funds (ESSER). The most recent allocation of ESSER funds must be encumbered by September 30, 2024. The loss of these funds in FY25 and future years may create a "fiscal cliff" as any ongoing costs will likely be absorbed back into the district General Fund.

Data and assumptions noted in this forecast are based on the best and most reliable data available to us as of the date of this forecast.

Forecast Risks and Uncertainty:

A five-year financial forecast has risks and uncertainty not only due to economic delays noted above but also due to state legislative changes that will occur in the spring of 2025 and 2027 due to deliberation of the following two (2) state biennium budgets for FY26-27 and FY28-29, both of which affect this five-year forecast. We have estimated revenues and expenses based on the best data available and the laws currently in effect. The items below give a short description of the current issues and how they may affect our forecast in the long term:

1. Property tax collections are the largest single revenue source for the school system. The housing market in our district is stable and growing. We project growth in appraised values every three (3) years and new construction growth with modest increases in local taxes as the pandemic ends and the economy continues its recovery as anticipated. Total local revenues, which are predominately local taxes, equate to 76.6% of the district's resources. We believe there is a low risk that local collections would fall below projections throughout the forecast.
2. Lake County experienced a triennial update in the 2021 tax year to be collected in FY22. Residential values increased by 17.68% and commercial values increased by 0.97%. The next update, the district will experience a sexennial reappraisal in tax year 2024 to be collected in FY25 and we have assumed a 29.19% growth for residential values and 7.31% growth for commercial values in the reappraisal at this time. However, there is always a slight risk that the district could sustain a reduction in values in the next appraisal update, but we do not anticipate that now.
3. Due to historic property value increases in reappraisal and update years the Ohio Legislature has considered various proposals since 2023 to help reduce non voted tax increases on taxpayers. Currently the senate has proposed SB271 that seeks to limit growth through refund or reduction taxes to ensure annual income and property taxes do not exceed 5% of a qualified taxpayer's income. If passed by the General Assembly this will result in lowering tax increases for our residents who qualify. We are watching this legislation closely.

In addition to SB271, the legislature developed a Joint Committee on Property Taxation and Reform in 2024 in response to the historic valuation increases. Their mission is to review Ohio's property tax system and to make recommendations to the General Assembly on property taxation. The committee must report to the General Assembly by December 31, 2024. We are following any actions of the committee closely to determine what impact, if any, proposals could mean for our district to limit tax growth or to reduce taxes.

4. The state budget represented 23.4% of district revenues, which means it is a significant risk to the revenue. The future risk comes in FY26 and beyond if the state economy stalls due to a possible recession or the last two (2) years of the Fair School Funding Plan is not funded in the next state biennium budget. In this forecast, there are two unknown future State Biennium Budgets covering FY26-27 and FY28-29. Future uncertainty in the state foundation funding formula and the state's economy makes this area an elevated risk to district funding long-range through FY29. We have projected our state funding in FY25 based on the additional phase-in of HB33 (the Fair School Funding Plan). This forecast reflects state revenue to align with the FY25 funding levels for FY26, then we project

a slight decrease for FY27-29, which we feel is conservative and should be close to what the state approves for the next two biennium budgets. We will adjust the forecast in future years as we have data to make an informed decision.

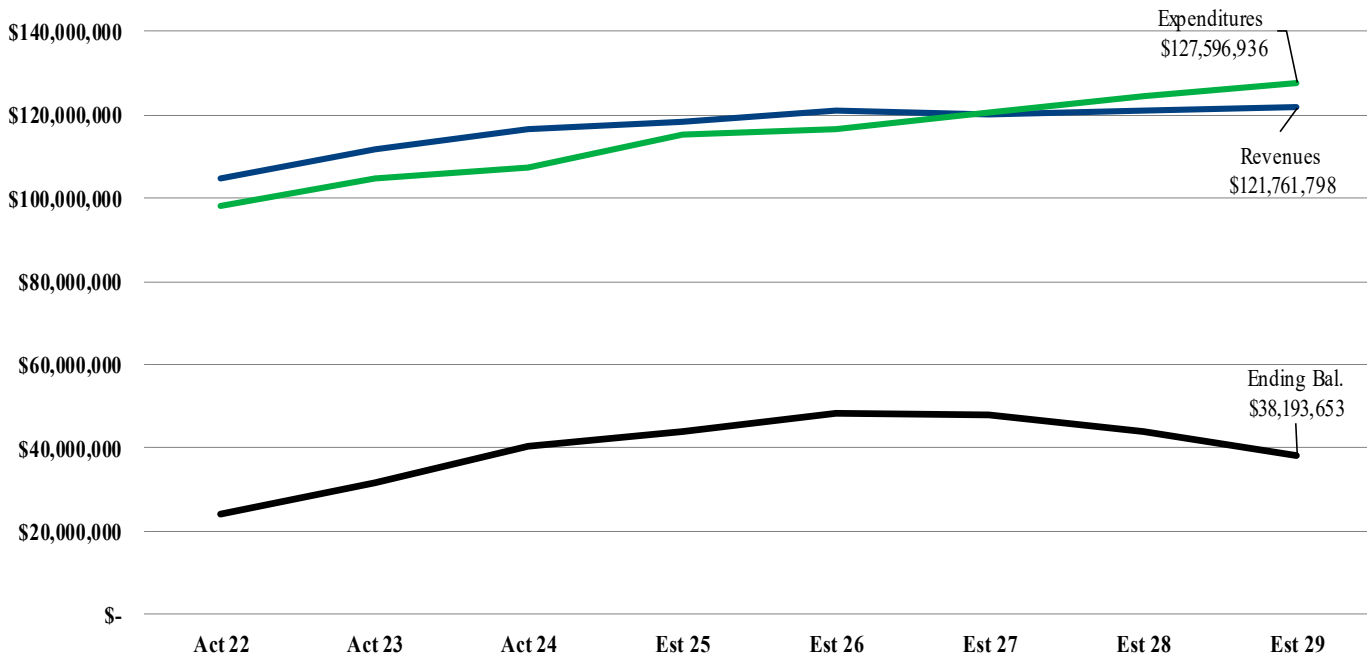
5. HB33, the current state budget, continues to phase in what has been referred to as the Fair School Funding Plan (FSFP) for FY24 and FY25. FY25 reflects 66.67% of the implementation cost at year four of a six-year phase-in plan, which increases by 16.66% each year. FY25 will result in 66.66% funding of (FSFP), however, the final two years of the phase-in are not guaranteed and are dependent on legislative actions for the FY26 and FY27 state biennium budget. The FSFP has made many significant changes to how foundation revenues are calculated for school districts and how expenses are charged off. State foundation basic aid will be calculated on a base cost methodology with funding paid to the district where a student is enrolled to be educated. We have used the most recent simulations published by the Department of Education and Workforce for our forecasted revenues in FY25.
6. HB33 directly pays costs associated with open enrollment, community and STEM schools, and all scholarships, including EdChoice Scholarships. These costs are no longer deducted from our state aid. However, education option programs such as College Credit Plus, Excess Costs and various tuitions continue to be removed from state aid, increasing costs to the district. Expansion or creation of programs not directly paid by the state of Ohio can expose the district to new expenditures currently outside the forecast. We closely monitor any new threats to our state aid and increased costs as new proposed laws are introduced in the legislature
7. We appreciate the community's approval of the \$13.56 million 10-year combination levy that was passed on May 2, 2023. The passage of this levy will allow the district to maintain programs and remain fiscally solvent.
8. Labor relations in our district have been amicable with all parties working for the best interest of students and realizing the resource challenges we face. We believe that as we move forward our positive working relationship will continue and will only grow stronger.

The significant lines of reference for the forecast are noted below in the headings to make it easier to relate the assumptions made for the forecast item and refer back to the forecast. It should assist the reader in reviewing the assumptions noted below in understanding the overall financial forecast for our district. If you would like further information, please contact Nicholas E. Ciarniello, Treasurer/CFO Willoughby-Eastlake City Schools at 440-975-3760.

General Fund Revenue, Expenditures and Ending Cash Balance Actual FY22-24 and Estimated FY25-29

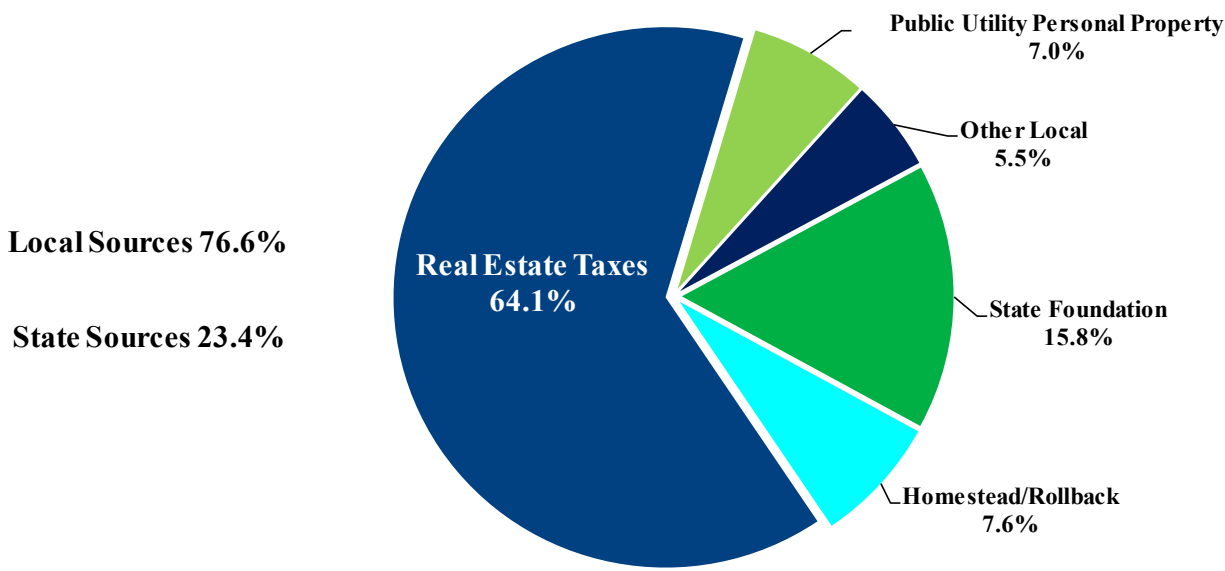
The graph below captures in one snapshot the operating scenario facing the district over the next few years. Due to the recent vote to combine two of our emergency levies, the forecast will not show a renewal levy until FY30. Expiring levies are moved to Line 11.02 of the forecast until approved. The current forecast does not include new ballot issues at this time.

General Fund Revenue, Expenditures & Cash Balance



**Revenue Assumptions
All Operating Revenue Sources General Fund FY25**

General Fund Estimated Revenues FY25 \$116,975,620



Real Estate Value Assumptions – Line # 1.010

Property Values are established each year by the County Auditor based on new construction, demolitions, BOR/BTA activity and complete reappraisal or updated values. Lake County experienced a triennial update for the 2021 tax year to be collected in FY22. Residential/agricultural values increased 17.6 % or \$211.6 million due to the update, led by an improving housing market.

For tax year 2023, new construction in residential property was up 0.3% or \$4.8 million in assessed value, and new construction in commercial/industrial values increased \$650 thousand. Overall values increased \$12.4 million or 0.6%, which includes new construction for all classes of property.

A sexennial reappraisal will occur in 2024 for collection in FY25, for which we are estimating a 29.19% increase in residential and a 7.31% increase for commercial/industrial property. We anticipate residential/agricultural and commercial/industrial values to increase \$454.9 million, or 24.7%, overall.

Public Utility Personal Property (PUPP) values increased by \$5.1 million in tax year 2023. We expect our values to continue to grow by \$150,000 each year of the forecast.

Estimated Assessed Value (AV) by Collection Years

Classification	Estimated	Estimated	Estimated	Estimated	Estimated
	TAX YEAR 2024	TAX YEAR 2025	TAX YEAR 2026	TAX YEAR 2027	TAX YEAR 2028
	COLLECT 2025	COLLECT 2026	COLLECT 2027	COLLECT 2028	COLLECT 2029
Res./Ag.	\$1,860,118,714	\$1,865,118,714	\$1,870,118,714	\$1,968,624,649	\$1,973,624,649
Comm./Ind.	431,700,696	433,180,696	434,660,696	440,487,303	441,967,303
Public Utility Personal Property (PUPP)	<u>144,506,640</u>	<u>144,656,640</u>	<u>144,806,640</u>	<u>144,956,640</u>	<u>145,106,640</u>
Total Assessed Value	<u>\$2,436,326,049</u>	<u>\$2,442,956,049</u>	<u>\$2,449,586,049</u>	<u>\$2,554,068,592</u>	<u>\$2,560,698,592</u>

Tax Rate Assumptions

The county auditor sets tax rates for each levy voted on to provide tax revenues for the school district. Ohio law (HB920) provides for “reduction factors” of all voted property tax levies to adjust the millage rates lower for the levy collections not to increase from inflation of property values for the taxes received by a district to that of the actual amount of the levy at the time of the election. The reduction factors are applied separately to Residential/Agriculture (Class I) and Commercial/Industrial (Class II), resulting in different effective millage rates. The district-voted rate for all levies is 59.28 mills while the Class I effective millage rate is 20.00 mills, and the Class II effective millage rate is 23.73 mills. The Ohio law has a provision that the reduction factors cannot lower the total millage rate for each class less than 20 mills, which includes both the voted and the non-voted millage rates; this is called the “20-Mill Floor”. Currently, our district is not on the floor for Class II, but is for Class I. Any emergency levy that is voted on is not included in the 20-mill floor, the district has five emergency levies of 21.80 mills that were voted on for an annual amount of \$43.15 million of taxes, as the values increase the millage rate will decrease to only collect the annual amount that was approved by the voters.

Estimated Real Estate Tax - Line #1.010

Property tax levies are estimated to be collected at 98% of the annual amount. This allows for a 2% delinquency factor. In general, 54% of the Res/Ag and Comm/Ind property taxes are expected to be collected in the March tax settlement and 46% collected in the August tax settlement.

We want to thank the community for passing the \$13.56 million combination levy for a period of ten (10) years at the May 2, 2023 ballot. This levy will collect through fiscal year 2034.

Source	FY25	FY26	FY27	FY28	FY29
General Property Taxes	<u>\$74,944,366</u>	<u>\$78,768,498</u>	<u>\$78,892,959</u>	<u>\$79,944,004</u>	<u>\$80,833,333</u>

Levy Renewal –Lines #11.010-11.030

State law requires that renewal levies be removed from revenues on Line 1.01, 1.02 and 1.05 and shown on line 11.02 of the forecast. Please note that renewal levies do not bring in additional tax revenues to the district. The district passed the renewal of the \$7.585 and \$5.975 million emergency levies combined into one \$13.56 million levy at the May 2, 2023 ballot for a period of 10 years. The district will now have to renew these levies by the end of calendar year 2033 or fiscal year 2034. We want to thank our community for passing this renewal that collects the same revenue for a period of ten years. The district will not see a renewal come into the forecast until fiscal year 2030. The next renewal anticipated to be placed on the ballot will be November 2028.

New Tax Levies – Lines #13.010-13.030

No new levies are modeled in this forecast.

Estimated Tangible Personal Tax & PUPP Taxes – Line#1.020

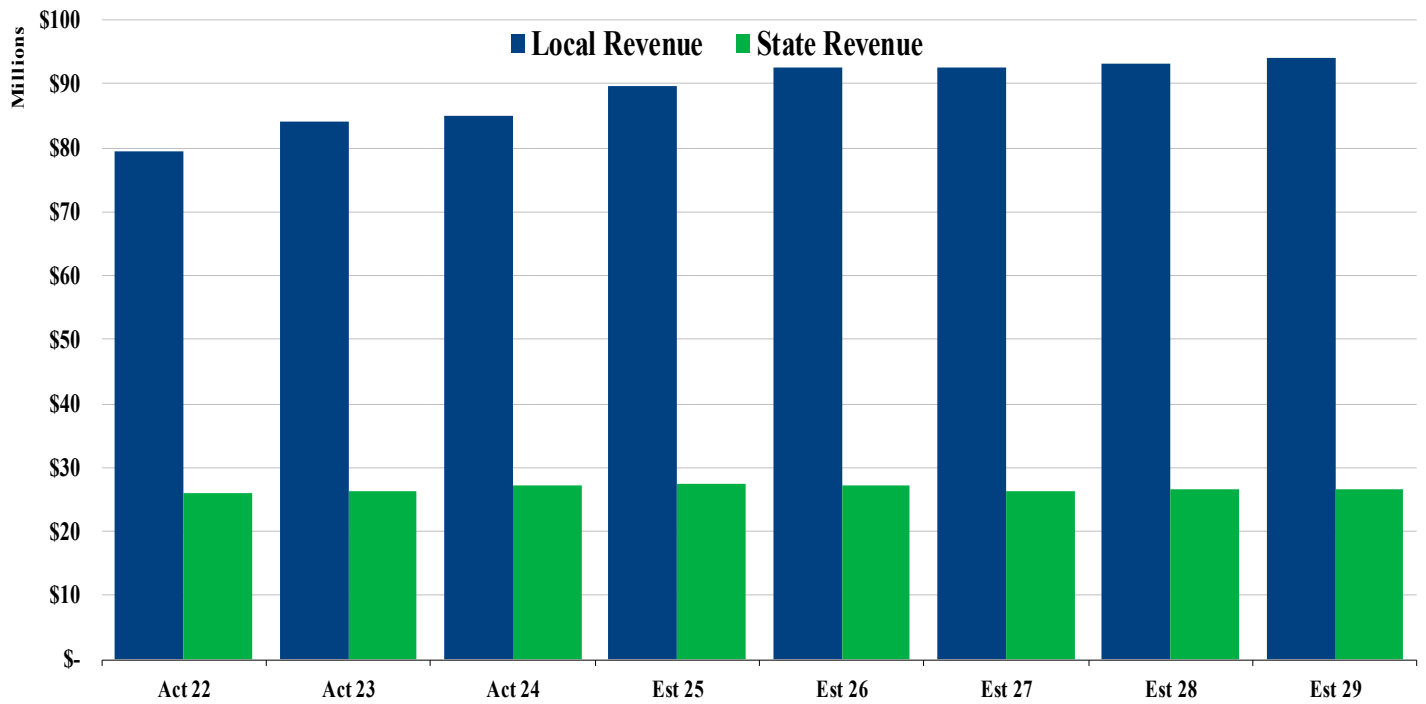
The amounts below are public utility personal property (PUPP) tax payments from public utilities. The values for PUPP are noted in the table above under Public Utility (PUPP), which was \$144.3 million in assessed values in 2023 and is collected at the district’s total voted millage rate. Collections are typically 51% in March and 49% in August along with the real estate settlements from the county auditor. Public Utility Personal Property (PUPP) values grew in tax year 2023 by \$5.1 million, or 3.7%, and are expected to continue growing by \$150 thousand each year of the forecast. First Energy is appealing the tax year 2021 values on the Eastlake Power Plant, which closed at the end of 2014. There was an appeal and a subsequent settlement after a lengthy legal process with First Energy for tax years 2018-2020. The power plant has since been sold and to a new company and the future for the power plant is still unclear.

<u>Source</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Public Utility Personal Property PUPP	\$8,240,195	\$7,950,270	\$7,951,748	\$7,903,316	\$7,857,072
Total Line # 1.020	<u>\$8,240,195</u>	<u>\$7,950,270</u>	<u>\$7,951,748</u>	<u>\$7,903,316</u>	<u>\$7,857,072</u>

School District Income Tax – Line#1.030

No school district income taxes are modeled in this forecast.

General Fund Revenue Local vs State



State Foundation Revenue Estimates – Lines #1.035, 1.040 and 1.045 Current State Funding Model per HB33 through June 30, 2025

Unrestricted State Foundation Revenue – Line #1.035

HB33, the current state budget, continued the Fair School Funding Plan for FY24 and FY25. We have projected the funding in FY25 based on the October 2024 foundation settlement and funding factors from the simulations provided by the Department of Education and Workforce.

Our district is currently a guarantee district in FY25 and is expected to continue to be on the guarantee in FY26-FY29 on the new Fair School Funding Plan (FSFP).

For a detailed overview of how foundation funding is calculated please visit the Ohio Department of Education and Workforce at: <https://education.ohio.gov/Topics/Finance-and-Funding/Overview-of-School-Funding>

State Funding Phase-In FY25 and Guarantees

The Fair School Funding Plan was presented as a six (6) year phase-in plan, the state legislature approved the first two (2) years of the funding plan in HB110 and extended the plan in HB33 for FY24 and FY25. The FSFP does not include caps on funding; instead, it consists of a general phase-in percentage for most components of 66.67% in FY25.

The funding formula includes three (3) guarantees: 1) “Formula Transition Aid,” 2) Supplemental Targeted Assistance, and 3) Formula Transition Supplement. The three (3) guarantees in both temporary and permanent law ensure that no district will get fewer funds in FY24 and FY25 than they received in FY21.

Future State Budget Projections beyond FY25

Our funding status for FY26-29 will depend on unknown two (2) new state budgets. There is no guarantee that the current Fair School Funding Plan will be funded or continued beyond FY25; therefore, our state funding estimates are reasonable, and we will adjust the forecast when we have authoritative data to work with. For this reason, funding is held constant in FY25 and FY26, then a slight decrease is expected in FY27. We will hold the funding constant in the forecast for FY27 through FY29.

Threshold Cost Reimbursement

Threshold Cost (formerly Catastrophic Cost) reimbursement nearly doubled in FY22 due to increased appropriations, which are funded at the state level by a reduction in special education funding at the local level. These revenues are inconsistent year-to-year, and we are not projecting any growth over the remainder of the forecast.

Casino Revenue

On November 3, 2009, Ohio voters passed the Ohio casino ballot issue. This issue allowed four (4) casinos to open in Cleveland, Toledo, Columbus, and Cincinnati. Thirty-three percent (33%) of the gross casino revenue will be collected as a tax. School districts will receive 34% of the 33% of Gross Casino Revenue that will be paid into a student fund at the state level. These funds will be distributed to school districts on the 31st of January and August each year, beginning for the first time on January 31, 2013.

The casino revenue has recovered from the pandemic from closing the casinos in 2020. Total funding in FY23 was \$113.1 million or \$64.90 per pupil. In FY24, the funding totaled \$114.18 million or \$65.44 per pupil. We expect the Casino revenues to have resumed their historical growth rate and are assuming a 1.5% annual growth rate for the remainder of the forecast.

Unrestricted State Revenue Estimates – Lines #1.035

<u>Source</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Basic Aid-Unrestricted	\$13,585,706	\$13,235,706	\$12,541,325	\$12,541,325	\$12,541,325
Preschool and Special Education Transportation	2,045,160	2,045,160	2,029,699	2,029,699	2,029,699
Threshold Reimbursements	<u>315,810</u>	<u>315,810</u>	<u>315,810</u>	<u>315,810</u>	<u>315,810</u>
Basic Aid-Unrestricted Subtotal	<u>\$15,946,676</u>	<u>\$15,596,676</u>	<u>\$14,886,834</u>	<u>\$14,886,834</u>	<u>\$14,886,834</u>
Credential Reimbursement	\$5,889	\$5,889	\$5,889	\$5,889	\$0
Ohio Casino Commission ODT	<u>444,410</u>	<u>451,045</u>	<u>457,815</u>	<u>464,652</u>	<u>469,298</u>
Total Unrestricted State Aid Line # 1.035	<u>\$16,396,975</u>	<u>\$16,053,610</u>	<u>\$15,350,538</u>	<u>\$15,351,486</u>	<u>\$15,356,132</u>

Restricted State Revenues – Line # 1.040

HB33 has continued Disadvantaged Pupil Impact Aid (formerly Economic Disadvantaged Funding) and Career Technical funding. In addition, new restricted funds have been added under “Restricted Categorical Aid” for Gifted, English Learners (ESL), and Student Wellness. We have estimated revenues for these new restricted funding lines using current October funding factors and using the simulations from the Department of Education and Workforce for FY25. The amount of DPIA is limited to a 50% phase in growth for FY24 and 66.67% in FY25. We have projected modest increases for FY26-FY29 due to uncertainty on continued funding of the current funding formula.

In FY24, HB33 set aside \$64 million state-wide to subsidize the cost of high-quality instructional materials purchased by schools and districts aligned to the Science of Reading. The funds are provided to support both high-quality core curriculum and instructional materials in English language areas and evidenced-based reading intervention programs. The district received \$306,055 from this one-time subsidy in FY24 and is required to maintain documentation as to how the funds were leveraged along with expenses incurred beyond the subsidy.

In FY25, HB33 set aside funds state-wide to subsidize the Science of Reading initiative. The district will be reimbursed for teacher in-service and associated fringe benefits upon proof of training and certified reimbursement request. It is estimated that the district will receive \$617,780 from this one-time subsidy in FY25 and is required to maintain documentation as to how the funds were spent.

<u>Source</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
DPIA	\$710,082	\$785,586	\$1,030,095	\$1,030,095	\$1,030,095
ESL	23,719	22,719	20,727	20,727	20,727
Gifted	209,608	184,608	169,799	169,799	169,799
Career Tech - Restricted	129,034	113,034	93,701	93,701	93,701
Other Restricted State Funds	617,780	0	0	0	0
Student Wellness and Success	<u>450,760</u>	<u>450,760</u>	<u>450,760</u>	<u>455,268</u>	<u>459,821</u>
Total Restricted State Revenues Line #1.040	<u>\$2,140,983</u>	<u>\$1,556,707</u>	<u>\$1,765,082</u>	<u>\$1,769,590</u>	<u>\$1,774,143</u>

Restricted Federal Grants in Aid – Line #1.045

There are no federal restricted grants projected during this forecast.

<u>Summary of State Foundaton Revenues</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Unrestricted Line # 1.035	\$16,396,975	\$16,053,610	\$14,886,834	\$14,886,834	\$14,886,834
Restricted Line # 1.040	2,140,983	1,556,707	1,765,082	1,769,590	1,774,143
Restricted Federal Grants Line #1.045	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total State Foundation Revenue	<u>\$18,537,958</u>	<u>\$17,610,317</u>	<u>\$16,651,916</u>	<u>\$16,656,424</u>	<u>\$16,660,977</u>

State Share of Local Property Taxes – Line #1.050

Rollback and Homestead Reimbursement

Rollback funds are reimbursements paid to the district from the State of Ohio for tax credits given to owner-occupied residences. Credits equal 12.5% of the gross property taxes charged to residential taxpayers on levies passed before September

29, 2013. HB59 eliminated the 10% and 2.5% rollback on new levies approved after September 29, 2013.

Homestead Exemptions are credits paid to the district from the state of Ohio for qualified elderly and disabled. In 2007, HB119 expanded the Homestead Exemption for all seniors 65 years or older or disabled, regardless of income. Effective September 29, 2013, HB59 changed the requirement for Homestead Exemptions. Individual taxpayers who still need to get their Homestead Exemption approved or those who did not get a new application approved for the tax year 2013 and who become eligible after that will only receive a Homestead Exemption if they meet the income qualifications. Taxpayers who had their Homestead Exemption as of September 29, 2013, will not lose it and will not have to meet the new income qualification. This will generally reduce homestead reimbursements to the district over time, and as with the rollback reimbursements above, the state is increasing the tax burden on our local taxpayers.

Tangible Personal Property Reimbursements – Fixed Sum

HB 166 continued the Fixed Sum TPP phase out over five years through FY21. There will be no fixed sum TPP reimbursement beginning in FY23. Districts will not lose money due to the phase out. The amount of money the state is cutting its reimbursement by will be added to the local fixed sum millage and collected in local property taxes. This is directly shifting the burden to local taxpayers by the state cut in fixed sum TPP reimbursement.

Summary of State Share of Local Property Taxes – Line #1.050

<u>Source</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Rollback and Homestead	<u>\$8,875,778</u>	<u>\$9,605,736</u>	<u>\$9,620,400</u>	<u>\$9,793,185</u>	<u>\$9,965,923</u>
Total State Share of Local Property Taxes #1.050	<u>\$8,875,778</u>	<u>\$9,605,736</u>	<u>\$9,620,400</u>	<u>\$9,793,185</u>	<u>\$9,965,923</u>

Other Local Revenues – Line #1.060

All other local revenue encompasses any revenue that does not fit the above lines. The primary sources of revenue in this area have been, interest on investments, tuition for court-placed students, student fees, Payment In Lieu of Taxes, and general rental fees. Since FY22, any open-enrolled students since have been counted in our Enrolled ADM numbers for state funding and are not separately funded.

Interest income is based on the district cash balances and increased interest rates due to the Federal Reserve raising rates to curb inflation. The Federal Reserve Bank cut interest rates by 50 basis point in September 2024. While interest income in FY25 should remain steady due to laddered investment strategies, the rate cuts will begin to have an impact on earnings in FY26 and future years. We will continue to monitor the investments for the district.

The Shoregate TIF payments are currently not collecting per the agreement. Wickliffe TIF’s are assumed to remain consistent. The Lake County YMCA took over the district’s Latch Key Program housed in the YMCA building. The YMCA payments are projected to remain the same during the forecasted period. The district also receives rent payments from Adult Nursing Program, and T-Mobile for cell towers on top of the board office. A new TIF for Brookwood Crossing has been added beginning in FY25. Medicaid reimbursements are expected to continue at current levels. Pay to Participate, Classroom, and Extra-Curricular fees are assumed to remain flat for FY25-29. At this time, we will continue monitoring this line of the forecast for future projections.

Rentals have begun to return to pre-pandemic levels. All other revenues are expected to continue on historical trends.

<u>Source</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Tuition Income	\$1,460,000	\$1,460,000	\$1,460,000	\$1,460,000	\$1,460,000
Interest Income	2,789,723	2,321,330	2,107,941	1,829,438	1,701,893
Pay to Participate	175,000	175,000	175,000	175,000	175,000
Class Fees	346,600	346,600	346,600	346,600	346,600
TIF's	375,000	375,000	375,000	375,000	375,000
Insurance Proceeds	20,000	20,000	20,000	20,000	20,000
Rentals	175,000	175,000	175,000	175,000	175,000
All Other Sources	<u>1,036,000</u>	<u>1,036,000</u>	<u>1,036,000</u>	<u>1,036,000</u>	<u>1,036,000</u>
Total Other Local Revenue Line #1.060	<u>\$6,377,323</u>	<u>\$5,908,930</u>	<u>\$5,695,541</u>	<u>\$5,417,038</u>	<u>\$5,289,493</u>

Short-Term Borrowing – Lines #2.010 & Line #2.020

There is no short-term borrowing projected in this forecast.

Transfers In / Return of Advances – Line #2.040 & Line #2.050

These are non-operating revenues, which are the repayment of short-term loans to other funds over the previous fiscal year and reimbursements for expenses received for a previous fiscal year in the current fiscal year. All advances over year-end are planned to be returned in the succeeding fiscal year.

<u>Source</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Transfers In - Line 2.040	\$15,000	\$15,000	\$15,000	\$15,000	\$15,000
Advance Returns - Line 2.050	1,088,063	1,000,000	1,000,000	1,000,000	1,000,000
Total Transfer & Advances In	<u>\$1,103,063</u>	<u>\$1,015,000</u>	<u>\$1,015,000</u>	<u>\$1,015,000</u>	<u>\$1,015,000</u>

All Other Financial Sources – Line #2.060

This funding source is typically a refund of prior year expenditures that is very unpredictable. For future years we are estimating an amount of refunds that are in line with historical collections.

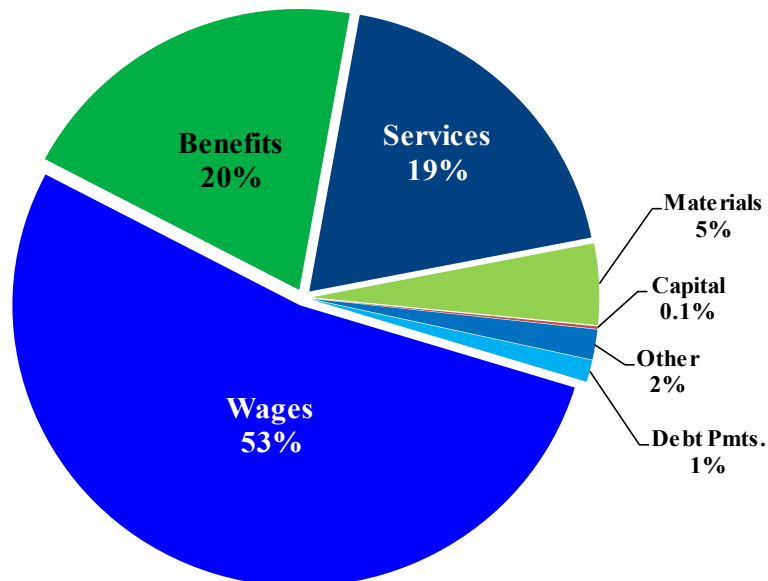
<u>Source</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
All Other Financial Sources - Line #2.060	<u>\$140,000</u>	<u>\$140,000</u>	<u>\$140,000</u>	<u>\$140,000</u>	<u>\$140,000</u>

Expenditure Assumptions

The district’s leadership team is always looking at ways to improve the education of the students, whether it be with changes in staffing, curriculum, or new technology needs. As the administration of the district reviews expenditures, the education of the students is always the main focus for resource utilization.

All Operating Expense Categories - General Fund FY25

General Fund Estimated Operating Expenditures FY25 \$112,202,547



Wages – Line #3.010

A new two-year collective bargaining agreement was approved beginning in FY25, which provides for base increases of 2.25% for FY25 and FY26, step increases are included. For planning purposes only at this time, a 1.5% base increase has been projected for FY27-29. Beginning in FY25, the pre-school instructors are now considered to be certified teachers. The district and the instructors have agreed on a settlement. All wage differences have been accounted for within the forecast.

In fiscal year 2025, \$160 thousand of salaries returned to the general fund after fully utilizing the remaining Elementary and Secondary School Emergency Relief (ESSER) funding that had been allocated to the district at the end of FY24. In fiscal years 2025 to 2026, we anticipate a reduction in salary expenditures driven by natural staffing fluctuations.

As referenced above in Restricted State Revenues (Line 1.040), in FY25, the district will receive a reimbursement for one-time stipends paid to teachers for completing training in the State of Ohio’s Science of Reading initiative. Administrators do not qualify for a stipend as part of this initiative. The amount shown below is the gross wages paid to teachers. The remaining expenditure of the reimbursement is reflected in the Fringe Benefits (Line 3.020) section below. This initiative is fully funded by the State of Ohio and will not be an expense to the district.

<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Base Wages	\$53,543,172	\$55,064,899	\$57,047,495	\$58,684,758	\$60,369,010
Increases	1,204,721	1,238,960	855,712	880,271	905,535
Steps & Training	937,006	963,636	781,551	803,981	827,055
Overtime/Stipends/Other	625,903	657,198	690,058	690,058	690,058
Substitutes	1,737,392	1,824,262	1,915,475	2,011,249	2,111,811
Supplementals	1,481,652	1,514,989	1,537,714	1,560,780	1,584,192
Staff Reductions/Increases	(780,000)	(220,000)	0	0	0
Science of Reading Stipend Reimbursed by State	531,600	(531,600)	0	0	0
ARP ESSER	160,000	0	0	0	0
Board of Education	<u>20,000</u>	<u>20,000</u>	<u>20,000</u>	<u>20,000</u>	<u>20,000</u>
Total Wages Line 3.010	<u>\$59,461,446</u>	<u>\$60,532,344</u>	<u>\$62,848,005</u>	<u>\$64,651,097</u>	<u>\$66,507,661</u>

Fringe Benefits Estimates – Line #3.020

This area of the forecast captures all costs associated with benefits and retirement costs. These payments and HSA costs are included in the table below.

STRS/SERS will increase as Wages Increase

The district pays 14% of each dollar paid in wages to either the State Teachers Retirement System or the School Employees Retirement System as required by Ohio law. The district is required to pay SERS Surcharge, which is an additional employer charge based on the salaries of lower-paid members.

Insurance

The district saw a 38% increase for healthcare premiums in FY24 based on recommendations by the district’s insurance consultant. The large increase in FY24 was due to the need to rebuild the self-insurance reserves and fund the insurance plan to expected levels. Although this is a large up-front expense, it will ensure the benefit package is sustainable for our employees. We are estimating an increase of 9% in FY25 and a 6% increase for FY26-29. Qualification for healthcare is determined by an employee’s hire date as well as the number of hours an employee works in a normal work week. The insurance reserves are currently below an acceptable threshold, and there are no premium holidays being forecasted for FY25-29.

The district and the unions negotiated a cap on the insurance at 6%. Any increases between 6%-10%, will be the sole responsibility of the employee, while any increases over 10% will be split 50/50 between the district and the employees. The WETA severance package was eliminated along with the Health Retirement Account (HRA) after the previous contract expired 06/30/19; as a result, transfers to the 035 Termination Benefits Fund has declined; however, these are also impacted by the number of retirees in any given year. These will continue to be monitored yearly.

Workers' Compensation & Unemployment Compensation

Workers' Compensation is expected to be an approximate average of 0.38% of wages FY25 through FY29. Unemployment is likely to remain at a shallow level FY25 through FY29. The district is a direct reimbursement employer meaning unemployment costs are only incurred and due if we have eligible employees and draw unemployment.

Medicare

Medicare will continue to increase at the rate of wage increases and as new employees are hired. Contributions are 1.45% for all new employees to the district on or after April 1, 1986. These amounts are growing at the general growth rate of wages.

Summary of Fringe Benefits – Line #3.020

<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
STRS/SERS	\$9,425,900	\$9,615,479	\$9,972,415	\$10,258,533	\$10,553,105
Insurances	11,562,935	12,256,711	12,992,114	13,771,641	14,597,939
Workers' Comp/Unemployment	235,000	235,000	235,000	235,000	235,000
Medicare	922,768	974,394	992,792	1,021,550	1,051,155
Other/Tuition	<u>403,327</u>	<u>403,327</u>	<u>403,327</u>	<u>403,327</u>	<u>403,327</u>
Total Fringe Benefits Line #3.020	<u>\$22,549,930</u>	<u>\$23,484,911</u>	<u>\$24,595,648</u>	<u>\$25,690,051</u>	<u>\$26,840,526</u>

Purchased Services – Line #3.030

College Credit Plus, excess fees, and other tuition costs will continue to draw funds away from the district, which will continue in this area and has been adjusted based on historical trends. In FY26 there will be a new electric Capacity Charge that will be assessed on all electric bills to help expand Ohio's electric generating ability. This charge will begin June 2025 and end June 2026. It is anticipated it will increase electric costs by 20% annually for just that twelve (12) month period. Following this one-time charge, utility costs are expected to return to annual increases of 10% in FY26-29.

In FY21, we reduced costs in purchased services by supplanting our Student Resource Officers (SRO) to Student Wellness and Success Funds (Fund 467). HB110 brought the allocations for Fund 467 into the General Fund. Due to this, the forecast will continue to see an increase to the Purchased Services line.

In FY22-24, we reduced costs in purchased services by supplanting services such as summer school costs, instructional technology, instructional programs, and mental health services to the ARP ESSER funds (Fund 507). The last year to utilize these funds was FY24. Due to this, the forecast will see these expenses return to the Purchased Services line.

This section also contains the updated transportation contract with Petermann Bus and reflects annual 3% increases. Although this service is contracted, the district is still obligated to provide maintenance and fuel, while new bus purchases are the responsibility of Petermann Bus. There are two separate credits being provided to the district from Petermann in the amount of \$100 thousand and \$410 thousand. These are both set to expire on June 30, 2027, and will be added back in for FY28.

<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Transportation	\$10,906,065	\$11,233,247	\$11,457,912	\$12,197,070	\$12,441,011
Tuition Payments	3,945,000	4,023,900	4,104,378	4,186,466	4,270,195
Utilities	2,080,000	2,288,000	2,516,800	2,567,136	2,618,479
Professional Services	1,175,448	1,198,957	1,222,936	1,247,395	1,272,343
Property Services and SRO's	1,708,446	1,742,615	1,777,467	1,813,016	1,849,276
Instructional Services	786,425	802,154	818,197	834,561	851,252
Connectivity, Phone & Postage	245,326	250,233	255,238	260,343	265,550
Contracted or Trade Services	400,485	408,495	416,665	424,998	433,498
Travel and Meetings	<u>194,297</u>	<u>141,638</u>	<u>144,471</u>	<u>147,360</u>	<u>150,307</u>
Total Purchased Services Line #3.030	<u>\$21,441,492</u>	<u>\$22,089,239</u>	<u>\$22,714,064</u>	<u>\$23,678,345</u>	<u>\$24,151,911</u>

Supplies and Materials – Line #3.040

Expenses, which are characterized by curricular supplies, testing supplies, copy paper, maintenance and custodial supplies, materials, and bus fuel. FY25 saw an increase in general supplies as a one-time expense, due to budget carryovers, which does not continue through the remainder of the forecast. FY24 and FY25 saw an increase due to supplies that were paid by the ARP ESSER funds (Fund 507) and have been moved back to the General fund. ESSER funding has been fully utilized and we do not anticipate receiving any additional ESSER funding. The district is also placing a higher emphasis on telling its story, so there has been more allocated for communications than in previous years.

<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
General Supplies	\$2,966,318	\$1,582,342	\$1,613,989	\$1,646,269	\$1,679,194
Resale Supplies	614,778	627,074	639,615	652,407	665,455
Maintenance	485,878	495,596	505,508	515,618	525,930
Vehicles	646,000	671,840	685,277	698,983	712,963
All other Supplies & Materials	463,577	472,849	482,306	491,952	501,791
Textbooks & Periodicals	<u>63,350</u>	<u>64,617</u>	<u>65,909</u>	<u>67,227</u>	<u>68,572</u>
Total Supplies Line #3.040	<u>\$5,239,901</u>	<u>\$3,914,318</u>	<u>\$3,992,604</u>	<u>\$4,072,456</u>	<u>\$4,153,905</u>

Equipment – Line # 3.050

The district does not anticipate costs increasing significantly in this line due to the district passing our bond issue. The district is currently reviewing the cost of a one-to-one initiative that would allocate a device to every student and teacher in the district. Additional security measures and the one-to-one initiative are not reflected in this forecast. We used the district's ARP ESSER grant in order to fund technology replacements for FY22-24. The district purchased three new buses in FY23 as a result of a state grant being available, if purchased through the school. This was a one-time expense and is not forecasted to continue.

<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Equipment	\$83,686	\$83,686	\$83,686	\$83,686	\$83,686
Technical Equipment	<u>78,190</u>	<u>78,190</u>	<u>78,190</u>	<u>78,190</u>	<u>78,190</u>
Total Equipment Line #3.050	<u>\$161,876</u>	<u>\$161,876</u>	<u>\$161,876</u>	<u>\$161,876</u>	<u>\$161,876</u>

Principal and Interest Payment – Lines #4.010-4.055 and 4.06

The district issued \$1.3 million in long-term general obligation notes to replace and renovate the South High athletic fields due to the condition of the bleachers; this project was completed August 2015. The Federal Government provides subsidy payments to fully offset the interest payments, with respect to its TQSC bond and its Series 2011 COP note. As part of the American Taxpayer Relief Act, the Federal Government began to reduce these subsidies. As a result, subsidies were reduced by 6.9% in FY17 and 6.6% in FY18. The district expects further reductions. As these reductions continue, the PI fund becomes less able to fully support the debt payments, which may cause the General Fund to assume a portion of this debt service through transfers to the PI fund. Due to the PI debt, future building improvements may be made by the General Fund. In 2017, the district refinanced its 2011 and 2013 COPs to save, in net present value terms, over 4%. The refunded debt terms will be repaid by both the PI and General funds. In FY18, the district refinanced its Series 2013 and 2015 COPs. The PI fund is responsible for the majority of the refinancing. However, a portion of the refinancing is obligated to the General Fund. In FY20, the district refunded three debt issuances. The Certificates of Participation - Series 2015 saving the district \$703,534 with the final payment being made in FY40. The Energy Conservation Improvement Bonds - Series 2012 saving the district \$304,086 with the final payment being made in FY28. The 2046 maturity of the School Improvement Bonds - Series 2016 will save \$5,771,835, for aggregate savings of \$6,779,455 to the district over the term of these loans. No further building repair projects are projected during the forecasted period.

<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Principal-All (Historical Only)	\$90,000	\$94,000	\$94,000	\$98,000	\$101,000
Principal-Notes	<u>257,740</u>	<u>264,470</u>	<u>446,000</u>	<u>471,690</u>	<u>484,620</u>
Total Principal Payments	<u>\$455,780</u>	<u>\$481,503</u>	<u>\$347,740</u>	<u>\$358,470</u>	<u>\$540,000</u>
<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
HB 264 Principal Line # 4.050	<u>\$585,000</u>	<u>\$595,000</u>	<u>\$600,000</u>	<u>\$575,000</u>	<u>\$0</u>
<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Interest on Leases & HB 264 Total Line 4.060	<u>\$476,492</u>	<u>\$448,054</u>	<u>\$411,696</u>	<u>\$368,436</u>	<u>\$336,078</u>

Other Expenses – Line #4.300

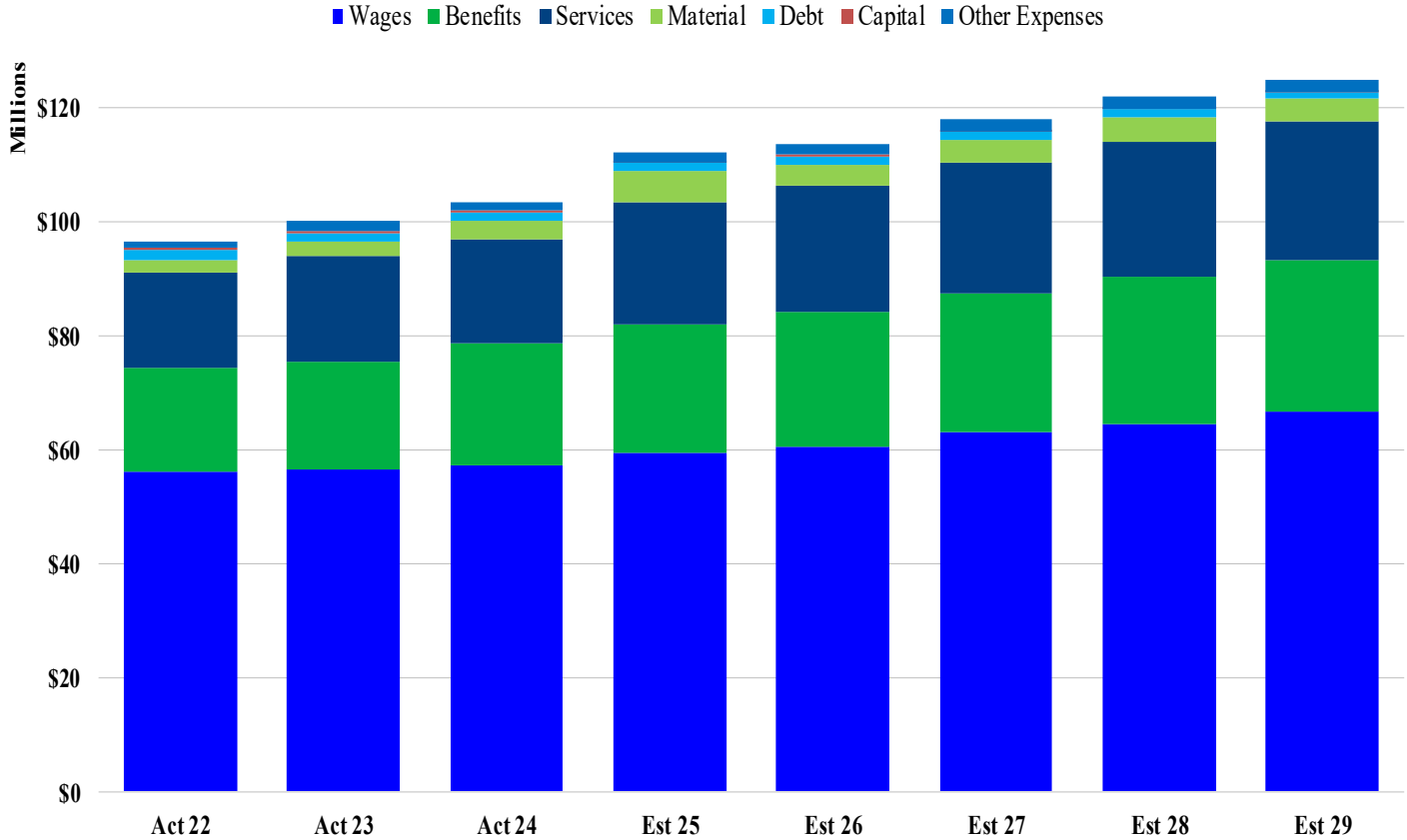
The category of Other Expenses consists primarily of Auditor & Treasurer fees, property insurance, our annual audit and other miscellaneous expenses. We do not expect an increase in the property tax collections as this is based on the levy amounts being collected and there are no new levies projected in the forecast. Insurance costs are expected to increase by a 5% for FY25-29.

<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Property Tax Collections	\$1,075,000	\$1,075,000	\$1,075,000	\$1,075,000	\$1,075,000
Dues and fees	217,360	223,881	230,597	237,515	244,640
Insurances	562,400	590,520	608,236	626,483	645,277
Annual Audit	60,610	62,428	64,301	66,230	68,217
Awards and Other	<u>23,300</u>	<u>23,999</u>	<u>24,719</u>	<u>25,461</u>	<u>26,224</u>
Total Other Expenses Line #4.300	<u>\$1,938,670</u>	<u>\$1,975,828</u>	<u>\$2,002,853</u>	<u>\$2,030,688</u>	<u>\$2,059,359</u>

Operating Expenditures Actual FY22 through FY24 and Estimated FY25-FY29

As the following graph indicates, we have diligently contained costs due to lower and flat state revenues. We control our expenses while balancing students' academic needs to enable them to excel and perform well on state performance standards.

General Fund Expenditures Actual FY22 Through Est. FY29



Transfers and Advances Out – Lines #5.01 and #5.02

This account group covers fund-to-fund transfer and end of year short-term loans from the General Fund to other funds until they have received reimbursements and can repay the General Fund. The district is forecasting transfers to the 035 Severance fund to cover retired employee severances, a transfer to the 003 Permanent Improvement Fund, and other transfers to support athletics and extracurriculars. Advances are to cover self-insurance fund deficits, state and federal grants at fiscal year-end and debt service payments in the event the permanent improvement fund cannot cover those costs.

<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Transfers Out Line #5.010	\$1,800,000	\$1,800,000	\$1,800,000	\$1,800,000	\$1,800,000
Advances Out Line #5.020	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
Total Transfer & Advances Out	<u>\$2,800,000</u>	<u>\$2,800,000</u>	<u>\$2,800,000</u>	<u>\$2,800,000</u>	<u>\$2,800,000</u>

Encumbrances –Line#8.010

Encumbrances represent purchase authorizations and contracts for goods or services that are pending vendor performance and those purchase commitments, which have been performed, are awaiting invoicing and payment. Encumbrances, on a budget basis of accounting, are treated as the equivalent of expenditure at the time authorization is made to maintain compliance with spending restrictions established by Ohio law. For presentation in the forecast, outstanding encumbrances are presented as a reduction of the general fund cash balance.

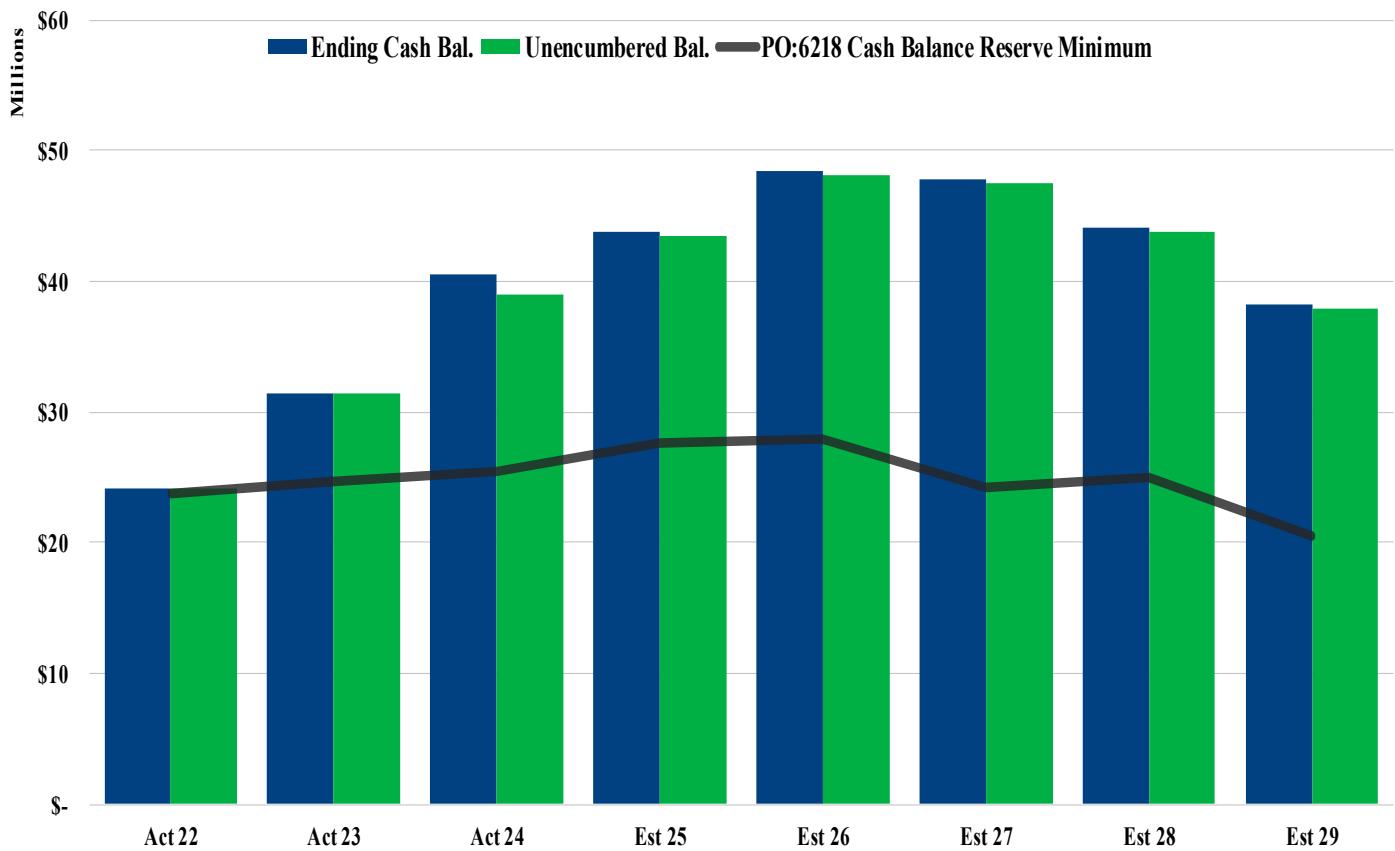
<u>Purpose</u>	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Estimated Encumbrances	<u>\$300,000</u>	<u>\$300,000</u>	<u>\$300,000</u>	<u>\$300,000</u>	<u>\$300,000</u>

Ending Unencumbered Cash Balance Including Our New Levy and All Levy Renewals – Line#15.010

This amount must not go below \$-0- or the district general fund will violate all Ohio Budgetary Laws. Any multi-year contract, which is knowingly signed, and which results in a negative unencumbered cash balance, is a violation of O.R.C. §5705.412, which is punishable by personal liability of \$10,000; unless an alternative 412 certificate, as permitted by HB153, effective September 30, 2011, could be issued. The district approved [Board Policy 6218 – Cash Balance Reserve](#) on September 9th which establishes the true days cash minimum levels for each year of the forecast. The current and second year forecasted requires 90 days cash, third and fourth year forecasted a 75 day minimum and 60 days in the fifth year forecasted. It should also be noted if the true days cash balance exceeds 180 days, the Superintendent may bring a plan in alignment with the district’s strategic plan. This expenditure must be approved by the Board and cannot result in reducing the forecasted days cash below policy standards.

Purpose	<u>FY25</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>
Ending Unencumbered Cash Balance	\$43,517,934	\$48,156,645	\$47,457,463	\$43,728,791	\$37,893,653

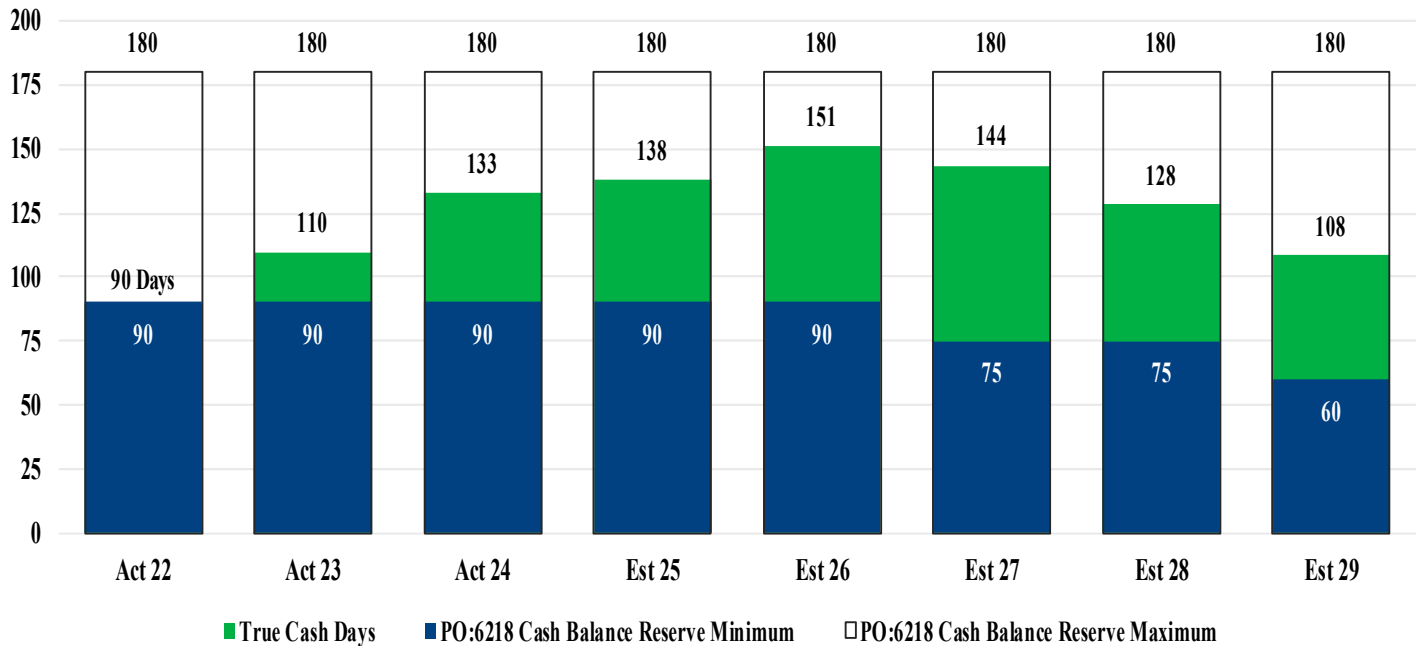
Ending Cash Balance With New Levy But No Renewal Levies



True Cash Days Ending Balance

Another way to look at ending cash is to state it in ‘True Cash Days’. In other words, how many days could the district operate at year-end if no additional revenues were received? This is the Current Years Ending Cash Balance divided by (Current Years Expenditures/365 days) = the number of days the district could operate without additional resources or a severe resource interruption. The Government Finance Officers Association (GFOA) recommends that no fewer than two (2) months or 60 days of cash is on hand at year-end. Still, it could be more dependent on each district's complexity and risk factors for revenue collection. This is calculated, including transfers, as this is a predictable funding source for other funds such as capital, athletics, and severance reserves. Although this is the recommended amount, [Board Policy 6218 – Cash Balance Reserve](#) establishes this is the minimum amount in year five of the forecast. This will allow for proactive planning to address potential shortfalls in the budget, stabilizing programming throughout the district. As well as the ability to enhance programming when excess resources are available.

Ending Cash Balance in True Cash Days With Levy Renewals



Conclusion

The district appreciates the support the community gave on May 2, 2023 renewing the \$7.585 million emergency levy expiring in December 2023, and a \$5.975 million emergency levy that expires in December 2024 into a single \$13.56 million Emergency Levy renewal for a 10-year period. Due to many factors that play into the story of our revenue and expenditures, we must continue working together for the quality education the district provides. We want to thank all of our community members that have taken the time to share their thoughts at the community conversations. We also want to encourage everyone in our community to collaborate with us in order to align the needs of our students with valuable tax revenue. This levy, and continued support of our expiring levies will be key in keeping the district on stable financial footing.

Willoughby Eastlake City School District receives 23.4% of its funding for the district from state dollars which is very beneficial to the overall operations for the education of our students.

The district administration is grateful for the changes in the current state budget HB33 as it has reduced the amount that was deducted for programs that were not within the district’s control. However, future state budgets funding will need to be watched since the full amount of the Fair School Funding Plan was not totally implemented with this budget and there is no guarantee for future increases in state budgets for FY26-FY29.

As the administration plans for the future, they will need to make sure that the district is able to maintain a positive cash balance throughout the forecast. The expenditures will need to be reviewed based on the current revenues in order to obtain this.

As you read through the notes and review the forecast, remember that the forecast is based on the best information that is available to us at the time the forecast is prepared.